



## APPENDIX B

## POLICE

The Licensing Unit  
Floor 3  
160 Tooley Street  
London  
SE1 2QH

**Metropolitan Police Service**  
**Licensing Office**  
Southwark Police Station,  
323 Borough High Street,  
LONDON,  
SE1 1JL

Tel: 020 7232 6756

Email: SouthwarkLicensing@met.police.uk

**Our reference:** MD21/3120/18

**Date:** 16th April 2018

Dear Sir/Madam

### **Re:- Lighthouse, 262-274 Camberwell Road, London SE5 0DP**

Police are in possession of an application from the above for a new premises licence. The premises has been used for a number of different things in the past including cinema and bingo but more recently has been a place of worship, but is also advertising as an event space which the application also describes it as.

The police object to the granting of the licence in full at this time. The venue is exempt for some regulated entertainment as the venue is primarily a place of worship, however the sale of alcohol would considerably change the nature of any event. The website shows it is available to hire for up to 3000 people, which is a considerable amount. If the application was granted then they would be able to operate a nightclub type venue and the application is to open until 04.00hrs seven days a week.

The venue are situated in a District town centre under the statement of licensing policy, which recommends nightclub opening Sunday to Thursday close at midnight and Friday and Saturday close at 01.00hrs.

The applicant has not offered any conditions that I would consider suitable for this size venue. We would at least expect SIA security with a minimum ratio of between 1/75 and 1/100.

The venue recently gave Notice for two late temporary events for the 14<sup>th</sup> April 2018 to which the police objected. Counter notices were issued for each and the applicants confirmed they wished to withdraw the notices. On the night, officers attended the Lighthouse and staff confirmed between 1000 and 1500 people were inside. Alcohol was witnessed being served and was being consumed in all parts of the building. The management told officers they had a temporary event for the VIP area. Given that the

venue had withdrawn both applications after the police had made objection, this was untrue.

This is not what we would expect from a venue applying for a licence and as such at this time object to the granting of the licence in full. In principle we would not object to a reduced licence if we had confidence in the management but recent events have shown this not to be the case.

This type and size of venue would require a considerable amount of conditions to restrict the use to protect customers and local residents from anti social behaviour, crime and disorder.

Submitted for your consideration,

Yours Sincerely

**PC Graham White 288MD**

Licensing Officer

Southwark Police Licensing Unit

Tel: 0207 232 6756

**Chief executive's department**

Planning division  
5th floor, hub 2  
PO Box 64529  
LONDON SE1P 5LX

EH & TS Licensing Unit  
160 Tooley Street  
Hub 2 3rd Floor  
SE1 2QH

**Your Ref:**

**Our Ref:** 18-CE-00314

**Contact:** Gavin Blackburn

**Telephone:** 020 7525 7007

**Fax:** 020 3357 3101

**E-Mail:** [planning.enquiries@southwark.gov.uk](mailto:planning.enquiries@southwark.gov.uk)

**Web Site:** <http://www.southwark.gov.uk>

**Date:** 13/04/2018

Dear Sir/Madam

**Premises Licensing re:**

262-270 CAMBERWELL ROAD, LONDON, SE5 0DP

**Summary description:** New application

**Date Received:** 21/03/2018

There is planning permission on this site for an assembly and leisure use 11/AP/3181. That permission sets a terminal hour of 23:00. This is a very large venue capable of holding 1200 people. Noise and disturbance of such a large volume of people exiting the venue requires careful consideration. The application as applied for seeks a terminal hour of 04:00 which is objected to. If the applicant revises the application to a terminal hour of 23:00 the objection can be considered to be conciliated.

Yours faithfully

Gavin Blackburn

Senior Enforcement Officer

**Heron, Andrew**

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**From:** Jerrom, Charlie on behalf of Regen, Licensing  
**Sent:** 16 April 2018 12:30  
**To:** Heron, Andrew  
**Subject:** FW: Consultation - New Premises Licence, 262-274 Camberwell Road  
**Attachments:** Alcohol-related violence and disorder in Southwark's CIP areas 2017 09 1...pdf;  
Evidence Review - Protection of Children from Harm.docx

fyi

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**From:** Sharpe, Carolyn **On Behalf Of** Public Health Licensing  
**Sent:** Monday, April 16, 2018 12:18 PM  
**To:** Regen, Licensing  
**Cc:** Public Health Licensing  
**Subject:** RE: Consultation - New Premises Licence, 262-274 Camberwell Road

To whom it may concern:

**Re: 262-274 Camberwell Road, London SE5 0DP**

On behalf of the Director of Health and Wellbeing (incorporating the role of Director of Public Health) for Southwark (a responsible authority under the Licensing Act 2003) I wish to make representation in respect of the above.

This representation is made in respect of the following licensing objective(s):

- The prevention of crime and disorder
- Prevention of public nuisance
- Public safety
- Protection of children from harm

The applicant requests a new licence for the sale of alcohol on the premises between the hours of 17:00 and 04:00 daily with opening times of 08:00-04:00 daily.

I have concerns regarding the hours for alcohol sales requested. This premises is located within the Camberwell Cumulative Impact Policy (CIP) area and in my opinion the applicant has not adequately rebutted the presumption that the off-sales from this premises will add to the cumulative impact of alcohol harms in the local area. Camberwell CIP has been identified as a 'hotspot' location for rowdy behaviour and street drinking, alcohol-related ambulance callouts and non-domestic violence. The majority of these incidents occur late at night and in the early hours of the morning – please see attached analysis report for more detail.

Additionally, this premises is located close to local residents and therefore the dispersal from events going on until the early morning hours, daily, has the potential to result in public nuisance and disturb local residents. According to the World Health Organisation (WHO) (2011), fragmented sleep can result in short and long term health implications including; cognitive dysfunction, abnormal growth hormone release, increase of diastolic BP and increased risk of accidents. Certain groups of people are more vulnerable to noise including children, chronically ill and elderly people and shift workers – please see the attached evidence review for more information. This premises is located next door to Sacred Heart Catholic School and therefore children are very likely to live locally to this premises. The applicant has not considered this in their operating schedule under 'protection of children from harm'.

Southwark's Statement of Licensing Policy states that night-clubs are not suitable in this part of the borough and recommends that drinking establishments are closed by 23:00.

I therefore recommend a closing time of 23:00 daily and a terminal hour for alcohol sales of 22:30 daily.

If you have any further questions, please do not hesitate to contact me.

Yours sincerely,

Carolyn Sharpe

*on behalf of Professor Kevin Fenton, Director of Health and Wellbeing (incorporating the role of Director of Public Health)*

Carolyn Sharpe | [carolyn.sharpe@southwark.gov.uk](mailto:carolyn.sharpe@southwark.gov.uk) | 02075250025 | 07927563567

Public Health Policy Officer (People & Health Intelligence), London Borough of Southwark, 160 Tooley Street, London SE1 2QH

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**From:** Jerrom, Charlie

**Sent:** 20 March 2018 16:37

**To:** [Alcohol@homeoffice.gsi.gov.uk](mailto:Alcohol@homeoffice.gsi.gov.uk) ; Sharpe, Carolyn; Chowdhury, Farhad; Chudasama, Sailesh; Taylor, Dan; DIP Team; Farrington, Ian; [FireSafetyRegulationSE@london-fire.gov.uk](mailto:FireSafetyRegulationSE@london-fire.gov.uk) ; Graham White; Ifepa; Masini, Bill; Pickard, Roy; Planning.Enquiries; Public Health Licensing; Reg Env Protection; Richards-Vassell, Thomas; Qau Safeguarding; safer; Shannon, Rochelle; Sinead O'Gorman; [southwark.repro@pbms.co.uk](mailto:southwark.repro@pbms.co.uk); Tear, Jayne; West Team diary

**Subject:** FW: Consultation - New Premises Licence, 262-274 Camberwell Road



Content	❖ Introduction	page 1
	❖ Summary of Southwark's CIP areas	page 1
	❖ Violence and disorder hotspot maps	page 2
	❖ Alcohol-related hotspot locations	pages 3 & 4
	❖ Temporal summary	page 5

❖ Please see page 5 for the **Glossary of terms**

**Metadata**

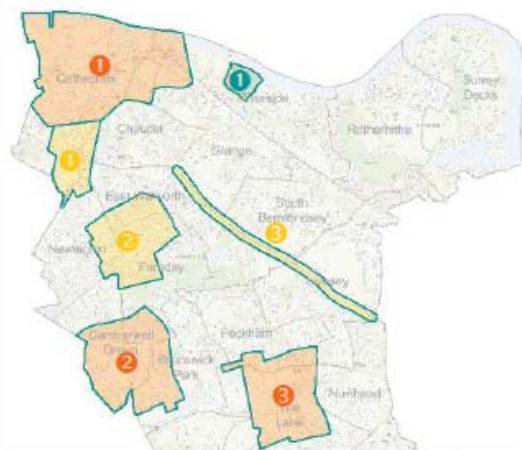
- ❶ Metropolitan Police Service CRIS<sup>2</sup> for Violence Against the Person<sup>3</sup> crime reports (Includes reports with a drink-related feature code [GA, MF, MV]<sup>4</sup>, excludes reports with a domestic abuse flag [DI,DV,DX]<sup>5</sup>)
- ❷ Metropolitan Police Service CAD<sup>6</sup> for reports of anti-social behaviour (Only reports of rowdy behaviour [code 202] and street drinking [code 209] have been included. Code 202 and 209 reports with an alcohol qualifier [code 600] are included by default)
- ❸ SafeStats<sup>7</sup> for London Ambulance Service alcohol-related call-out records
- ❹ Please note that due to limitations with the datasets, A&E and British Transport Police data were not included in this report

**Introduction**

The purpose of this document is to provide the reader with an overview of recorded alcohol-related **violence and disorder** in Southwark and its Cumulative Impact Policy (CIP) areas, and to help inform decision on proposed changes to CIP conditions set out in Southwark's **Licensing Policy<sup>8</sup>**.

**Summary**

As shown by the map below, Southwark has three ● CIP areas and three ● monitoring areas<sup>9</sup>. As requested by Southwark's Licensing Committee, ● Shad Thames has been included in this report.



The table below shows the proportion each area accounts for of the borough total. It shows that in most instances, the proportions do not change much from one financial year to the next. One exception worth mentioning is the 6.4 percentage point increase from FY15/16 to FY16/17 in non-domestic, alcohol-related Violence. The figures behind this change show a 12.8% increase in the CIP areas total against a borough-wide decrease of 7.2%.

Of the six CIP and monitoring areas, Borough and Bankside accounts for the largest proportion of alcohol-related reports.

For the 2016/17 financial year, Southwark's CIP areas accounted for the following % of reports in the borough:

- ❖ 36% of alcohol-related rowdy behaviour and street drinking;
- ❖ 24% of non-alcohol related rowdy behaviour;
- ❖ 33% of alcohol-related ambulance call-outs;
- ❖ 36% of alcohol-related violence;
- ❖ 24 % of non-alcohol related violence.

For the same period, Southwark's monitoring areas accounted for the following % of reports in the borough:

- ❖ 14% of alcohol-related rowdy behaviour and street drinking;
- ❖ 12% of non-alcohol related rowdy behaviour;
- ❖ 14% of alcohol-related ambulance call-outs;
- ❖ 19% of alcohol-related violence;
- ❖ 13 % of non-alcohol related violence.

In comparison to the CIP and monitoring areas, Shad Thames accounted for a very, very small % of reports in the borough:

- ❖ 0.7% of alcohol-related rowdy behaviour and street drinking;
- ❖ 0.4% of non-alcohol related rowdy behaviour;
- ❖ 0.4% of alcohol-related ambulance call-outs;
- ❖ 0% of alcohol-related violence;
- ❖ 0.3 % of non-alcohol related violence.

Even per square meter, report numbers were very low for Shad Thames.

Alcohol-related reports by area and year as a percentage of the borough total		FY12/13	FY13/14	FY14/15	FY15/16	FY16/17	FYT17/18	change FY16/17 of FY15/16
CIP areas	❖ Rowdy behaviour and street drinking	33.0%	35.3%	36.2%	36.7%	36.0%	33.8%	-0.7 pp
	❖ Ambulance call-outs	31.3%	32.2%	31.7%	31.0%	32.9%	33.4%	+1.9 pp
	❖ non-domestic Violence	34.6%	31.9%	34.9%	29.5%	35.9%	37.7%	+6.4 pp
monitoring areas	❖ Rowdy behaviour and street drinking	16.5%	16.3%	16.3%	11.8%	13.1%	9.5%	+1.3 pp
	❖ Ambulance call-outs	13.1%	15.6%	14.7%	14.7%	13.7%	13.6%	-1.0 pp
	❖ non-domestic Violence	18.6%	24.5%	19.3%	19.6%	18.9%	17.5%	-0.6 pp
❖ Rowdy behaviour and street drinking	❶ Borough and Bankside CIP area	15.5%	20.2%	21.3%	21.8%	18.7%	13.5%	-3.1 pp
	❷ Camberwell CIP area	6.3%	8.4%	7.8%	7.0%	9.6%	9.5%	+2.5 pp
	❸ Elephant and Castle monitoring area	6.1%	4.8%	5.8%	4.5%	6.4%	6.1%	+1.9 pp
	❹ Old Kent Road monitoring area	5.6%	4.3%	4.0%	2.3%	2.7%	1.4%	+0.4 pp
	❺ Peckham CIP area	11.2%	8.6%	7.0%	7.9%	7.8%	10.8%	-0.2 pp
	❶ Shad Thames area	0.8%	0.3%	0.2%	0.5%	0.7%	0.0%	+0.2 pp
	❷ Walworth Road and East Street monitoring area	4.8%	7.2%	6.5%	5.0%	4.0%	2.0%	-1.0 pp
❖ Ambulance call-outs	❶ Borough and Bankside CIP area	17.8%	19.7%	19.2%	17.7%	21.4%	20.5%	+3.6 pp
	❷ Camberwell CIP area	6.3%	5.9%	6.9%	7.7%	6.1%	6.9%	-1.7 pp
	❸ Elephant and Castle monitoring area	7.3%	7.0%	6.3%	7.3%	6.8%	5.8%	-0.7 pp
	❹ Old Kent Road monitoring area	2.5%	3.1%	2.9%	2.4%	2.5%	2.5%	+0.0 pp
	❺ Peckham CIP area	7.4%	6.5%	5.7%	5.5%	5.4%	6.1%	-0.0 pp
	❶ Shad Thames area	0.3%	0.4%	0.5%	0.3%	0.4%	0.4%	+0.1 pp
	❷ Walworth Road and East Street monitoring area	3.3%	5.5%	5.4%	5.0%	4.8%	5.3%	-0.3 pp
❖ non-domestic Violence	❶ Borough and Bankside CIP area	16.5%	19.1%	21.4%	17.2%	19.8%	18.8%	+2.8 pp
	❷ Camberwell CIP area	9.6%	5.4%	7.5%	5.4%	6.0%	8.4%	+0.6 pp
	❸ Elephant and Castle monitoring area	11.2%	11.0%	9.5%	8.2%	8.8%	8.4%	+0.6 pp
	❹ Old Kent Road monitoring area	2.7%	6.0%	4.0%	3.0%	3.7%	3.2%	+0.7 pp
	❺ Peckham CIP area	8.5%	7.5%	6.0%	7.0%	10.1%	10.4%	+3.1 pp
	❶ Shad Thames area	0.0%	0.6%	0.3%	0.6%	0.0%	0.0%	-0.6 pp
	❷ Walworth Road and East Street monitoring area	4.8%	7.5%	5.8%	8.4%	6.5%	5.8%	-1.9 pp

**Map key**

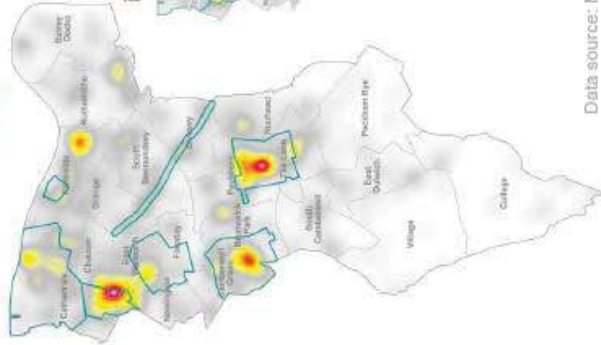
- ❶ Borough and Bankside CIP area
- ❷ Camberwell CIP area
- ❸ Peckham CIP area
- ❹ Elephant and Castle monitoring area
- ❺ Walworth Road and East Street monitoring area
- ❶ Old Kent Road monitoring area
- ❶ Shad Thames area
- Southwark's wards

Data sources: Metropolitan Police Service CAD for ASB and CRIS for crime; SafeStats for London Ambulance Service call-outs

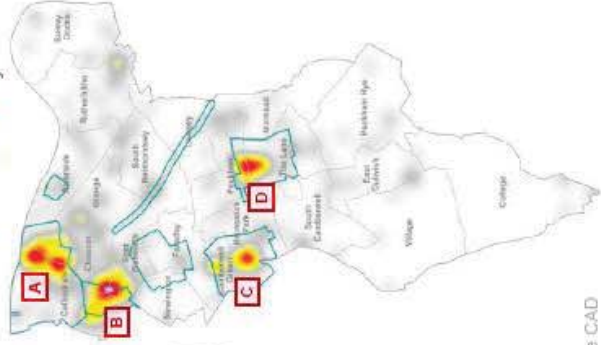


**Rowdy behaviour**

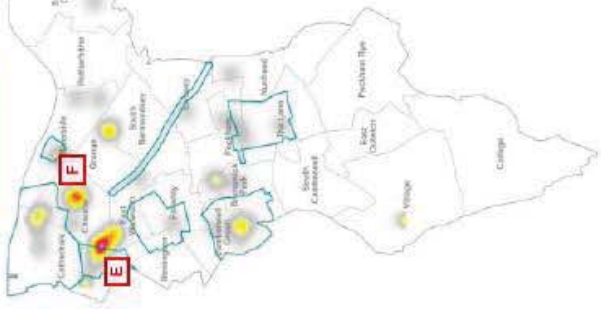
excl. alcohol-related



alcohol-related only



**Street drinking**



**Alcohol-related ambulance call-outs**



The maps on this page show the proximity of incident locations to one another, and affirm that Southwark's CIP areas are still relevant. Please see page 3 for a closer look at each alcohol-related hotspot location, **A** to **L**.

**Key**  
proximity based on 200m bandwidth and 40m cell size:  

 closest proximity  

 decrease

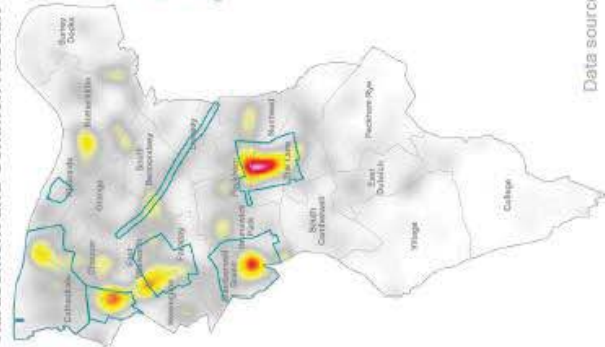
Please be aware that the data have some geographical limitations:  
 (i) Ambulance call-outs are mapped to Census output area level  
 (ii) 5% of violence records for the period 1<sup>st</sup> Aug-16 to 31<sup>st</sup> Jul-17 did not contain co-ordinate data

Data source: Metropolitan Police Service CAD  
 Safesats for London Ambulance Service

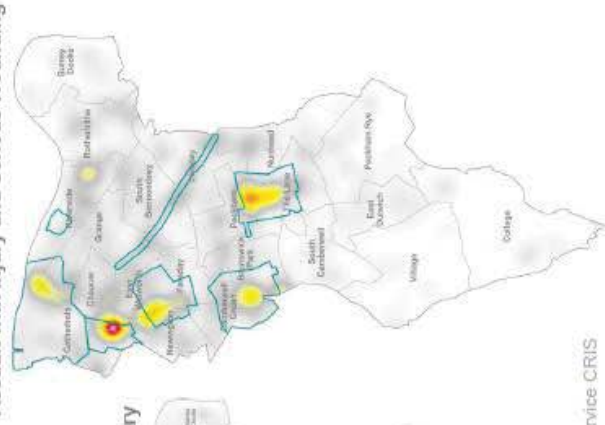
Data source: Metropolitan Police Service CAD

**non-domestic Violence (excluding alcohol-related)**

Harassment and Common Assault



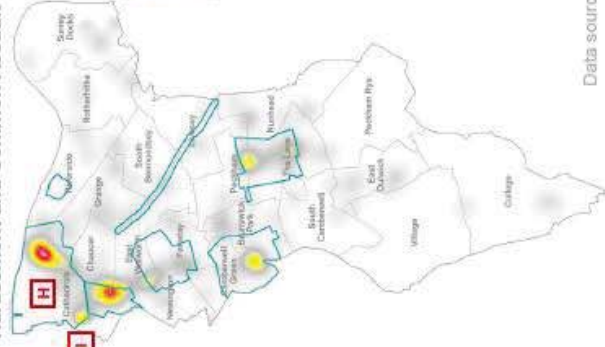
Assault with Injury and Serious Wounding



Data source: Metropolitan Police Service CRIS

**non-domestic Violence (alcohol-related only)**

Harassment and Common Assault



Assault with Injury and Serious Wounding



Data source: Metropolitan Police Service CRIS



Alcohol-related rowdy behaviour



- 1** 22x alcohol-related rowdy behaviour reports. 2x repeat locations:
- 7x incidents at London Bridge bus station, mainly between the hours of 14:15 and 15:40, and 22:40 and 22:50;
  - 7x incidents in / directly around Borough Market, mainly between the hours of 14:30 and 19:30.
- In comparison, 92x non-alcohol related rowdy behaviour reports. 2x top repeat locations:
- 47x incidents at London Bridge bus station, mainly Sun-Thu, peak times of 01:00-02:59, 04:00-04:59, and 06:00-06:59.
  - 6x incidents at St Christophers Inn [Borough High Street], Fri-Sun between 23:00 and 01:59.
- 2** 13x alcohol-related rowdy behaviour reports. No repeat locations. Peak day Tue, reports made between 12:00 and 16:00. Weekend (Sat-Sun) peak time of 22:00-23:59.
- In comparison, 49x non-alcohol related rowdy behaviour reports. Peak days Mon, Wed, Fri. Mon-Thu peak time of 18:00-19:59, and Fri-Sun peak time of 00:00-00:59.
- 1x repeat location:
- 4x incidents at Pret A Manger [no.11 Borough High Street] (3x incidents on Mon, 08:40-08:50).

Alcohol-related rowdy behaviour



- 26x** alcohol-related rowdy behaviour reports. 2x repeat locations:
- 4x incidents in / outside The Coronet (3x incidents between 23:15 and 02:25).
  - 2x incidents at The Elephant and Castle public house (1x incident just after 18:00 and 1x incident just before 23:00).
- In comparison, 161x non-alcohol related rowdy behaviour reports. 2x top repeat locations:
- 28x incidents at the Elephant and Castle shopping centre. Peak days Mon, Tue, Thu. Mon-Thu peak time of 16:00-17:59.
  - 4x incidents at The Rockingham Arms. No peak days or peak times.

Alcohol-related rowdy behaviour



- 19x** alcohol-related rowdy behaviour reports. 1x repeat location:
- 5x incidents at McDonalds [Butterfly Walk], mainly Thu-Sat, peak time of 23:50-01:30.
- In comparison, 135x non-alcohol related rowdy behaviour reports. 3x top repeat locations:
- 25x incidents at McDonalds [Butterfly Walk], peak days Wed-Fri. Peak time of 15:00-18:59.
  - 6x incidents at William Hill [Camberwell Church Street] (5x incidents on Sat, 14:00-22:59).
  - 5x incidents at Camberwell Library. No peak days. Incidents happened between 12:00 and 17:59.

Alcohol-related rowdy behaviour



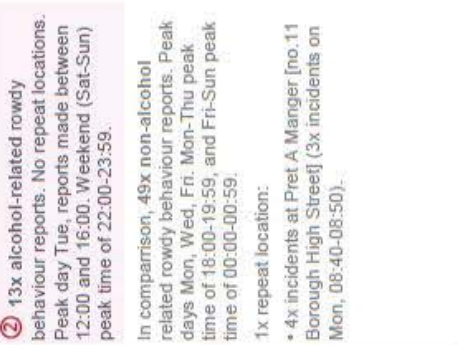
- 17x** alcohol-related rowdy behaviour reports. 1x repeat location:
- 8x incidents at Peckham bus station [Peckham High Street], mainly Sun, Mon, Tue, between 03:00 and 05:59.
- In comparison, 97x non-alcohol related rowdy behaviour reports. 2x top repeat locations:
- 14x incidents at Peckham bus station [Peckham High Street], peak day Sat. Peak time of 00:00-05:59.
  - 11x incidents at The Kentish Drovers public house [Peckham High Street], peak days Wed, Sat. Peak times of 19:00-19:59 and 23:00-23:59.

Alcohol-related ambulance call-outs



- 195x** alcohol-related ambulance call-outs. Peak days Fri-Sun, followed by Wed. Just over half of calls received between 21:00 and 01:59, with peak time of 23:00-00:59.
- The ambulance service data published on SafeStats do not hold address information (e.g. street names, building names, property numbers); records are mapped to Census output area level, which is based on postcode areas.
- For the purpose of this document, postcode-level records were counted by road. Not being an exact science, the results from this process should be viewed accordingly.
- Call-outs by road (count of postcode level data):
- 1 Montague Close x12; peak day Sat, peak time of 21:00-22:59.
  - 2 Duke Hill Street x61; peak days Fri-Sun, followed by Wed. Just over half of calls received between 21:00 and 02:59, with a peak time of 00:00-02:59.
  - 3 London Bridge Station x39; peak days Fri-Sun, followed by Wed. Just over half of calls received between 21:00 and 02:59, with a peak time of 00:00-02:59.
  - 4 London Bridge Street x20; peak day Sun. Calls received between 00:00 and 02:59, with a peak time of 00:00-00:59.
  - 5 St Thomas Street x18; peak day Sat, peak times of 19:00-19:59 and 00:00-01:59.
  - 6 Borough High Street x33; (stretch between no's 19 and 81) Peak days Mon, Tue, Sat. Peak times of 18:00-18:59, 20:00-20:59, 23:00-23:59, and 01:00-01:59.

Street drinking



- 5x** street drinking reports. No repeat locations. Peak day Thu. No peak times.
- 7x** street drinking reports. 1x repeat location:
- 5x incidents on Arch Street. Various days and various times.

Data source: Metropolitan Police Service CAD

Data source: SafeStats for London Ambulance Service



Alcohol-related Harassment and Common Assault



**17x alcohol-related harassment and common assault reports. 3x repeat locations:**

- 3x offences outside St Christophers Inn [Borough High Street] (2x offences between 00:00 and 00:59 and 1x offence at 14:45).
- 2x offences at Café Rossi [Borough High Street] (1x offence at 22:00 and 1x offence just after 02:30).
- 2x offences at Pret A Manger [no.51 Borough High Street] (1x offence just after 13:30 and 1x offence at 08:30).

In comparison, 54x non-alcohol related harassment and common assault reports. 2x top repeat locations:

- 4x offences at Borough Market. Mainly weekdays, between 12:00 and 18:15.
- 4x offences at St Christophers Inn [Borough High Street]. (3x offences on Sat between 00:30 and 02:30).



**15x alcohol-related harassment and common assault reports. 3x repeat locations:**

- 2x offences at The Coronet [New Kent Road] (2x offences on Sat, at 02:00 and 07:30, and 1x offence on Sun at 03:45).
- 2x offences at The Rockingham Arms [Newington Causeway] (1x offence just after 19:30 and 1x offence at 22:00).
- 2x offences at Iceland [Elephant and Castle shopping centre] (1x offence just after 14:00 and 1x offence at 19:30).

In comparison, 77x non-alcohol related harassment and common assault reports. 4x top repeat locations:

- 6x offences at The Rockingham Arms [Newington Causeway]. All offences Thu-Mon. Various times between 10:00 and 00:45).
- 5x offences directly outside Elephant & Castle underground station. (2x offences on Tue and 2x offences on Sun. Various times between 16:15 and 04:15).
- 5x offences at The Coronet [New Kent Road] (2x offences on Sat between 01:00 and 03:00 and 2x offences on Sun between 03:30 and 05:30).
- 4x offences at Tesco [Elephant and Castle shopping centre] (3x offences on Sat between 14:30 and 21:00).

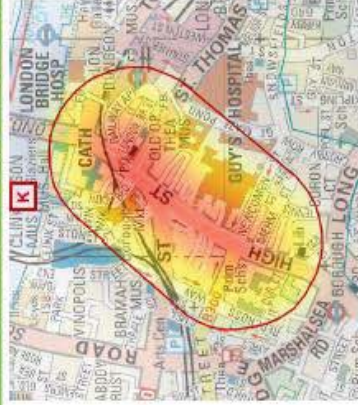


**17x alcohol-related assault with injury and serious wounding reports. 2x repeat locations:**

- 3x offences at The Coronet [New Kent Road] (All offences on Sat between 02:30 and 05:30).
- 2x offences at The Rockingham Arms [Newington Causeway] (Both offences on Mon, at 19:45 and 23:15).

In comparison, 66x non-alcohol related assault with injury and serious wounding reports. 2x top repeat locations:

- 13x offences at The Coronet [New Kent Road] (5x offences on Sat, 00:30-05:30 and 6x offences on Sun, 01:35-06:50).
- 12x offences at the Elephant and Castle Shopping Centre. Peak day Tue. Peak time 16:00-19:59.



**28x alcohol-related assault with injury and serious wounding reports. 5x repeat locations:**

- 4x offences at Number 1 Bar [Duke Street Hill] (1x offence on Fri at 02:00, 2x offences on Sat, at 00:00 and 01:20, 1x offence on Sun at 05:55)
- 3x offences at Belushi's [Borough High Street] (1x offence on Thu just after 02:00 and 2x offences on Sat, at 01:30 and 02:30).
- 2x offences at St Christophers Inn [Borough High Street] (1x offence on Wed at 01:25 and 1x offence on Fri at 01:00).
- 2x offences outside Giuseppe's [Borough High Street] (Both offences on Sat, at 02:30 and 02:50).
- 2x offences Sainsbury's [Borough High Street] (1x offence on Wed just after 02:00 and 1x offence on Sun at 05:00).

In comparison, 63x non-alcohol related assault with injury and serious wounding reports. 2x top repeat locations:

- 8x offences at Number 1 Bar [Duke Street Hill] (1x offence on Thu at 20:15, 1x offence on Fri just after 01:00, 4x offences on Sat, between 01:50 and 06:00, 1x offence on Sun at 06:00).
- 4x offences at Belushi's [Borough High Street] (1x offence on Thu at 20:45, 2x offences on Sat between 00:50 and 01:20, 1x offence on Sun at 01:15).



**14x alcohol-related assault with injury and serious wounding reports. 2x repeat locations:**

- 4x offences at O Bar [Peckham High Street] (All offences on Sun, between 01:20 and 06:00)
- 3x offences outside the post office [no.121-125 Peckham High Street] (1x offence on Mon at 01:00, 1x offence Wed at 07:20, 1x offence on Sun at 01:30).

In comparison, 67x non-alcohol related assault with injury and serious wounding reports. Top repeat locations:

- 3x offences at Morrisons [The Aylesham Centre] (2x offences on Wed, just after 10:00 and just after 11:00, and 1x offences on Sat just after 12:00).



Data source: Metropolitan Police Service CRIS



## Temporal

The table below shows that for

- Sundays to Thursdays, peak times in the CIP and monitoring areas are 22:00-01:59 and in the rest of the borough 18:00-02:59
- Fridays to Saturdays, peak times in the CIP and monitoring areas are 20:00-02:59 and in the rest of the borough 22:00-01:59

Alcohol-related reports for FY2016/17 by area and hour (combines rowdy behaviour and street drinking, ambulance call-outs, and non-domestic violence)	06:00 - 06:59	07:00 - 07:59	08:00 - 08:59	09:00 - 09:59	10:00 - 10:59	11:00 - 11:59	12:00 - 12:59	13:00 - 13:59	14:00 - 14:59	15:00 - 15:59	16:00 - 16:59	17:00 - 17:59	18:00 - 18:59	19:00 - 19:59	20:00 - 20:59	21:00 - 21:59	22:00 - 22:59	23:00 - 23:59	00:00 - 00:59	01:00 - 01:59	02:00 - 02:59	03:00 - 03:59	04:00 - 04:59	05:00 - 05:59	Total
<b>❖ Sunday to Thursday</b>																									
• Southwark	45	60	48	56	57	72	72	81	89	108	106	89	140	137	146	126	174	164	201	174	132	104	72	57	2,510
• CIP and monitoring areas total	26	28	19	22	30	30	37	40	52	49	53	32	55	56	63	53	90	87	104	99	63	51	40	38	1,217
• rest of the borough	19	32	29	34	27	42	35	41	37	59	53	57	85	81	83	73	84	77	97	75	69	53	32	19	1,293
1 Borough and Bankside CIP area	10	8	10	5	7	10	18	14	15	15	21	11	26	27	27	30	54	42	44	33	37	16	15	6	501
2 Camberwell CIP area	2	6	4	3	7	7	8	6	5	8	4	8	8	5	6	12	11	6	12	13	4	7	4	9	165
1 Elephant and Castle monitoring area	5	2	4	5	6	4	2	4	5	6	6	5	4	13	7	1	10	13	20	20	4	7	11	8	172
3 Old Kent Road monitoring area	1	3	0	3	2	1	1	6	5	4	0	0	2	1	0	3	3	6	4	10	3	7	2	4	71
3 Peckham CIP area	4	4	0	3	4	3	5	5	15	10	14	7	8	6	11	4	6	10	15	14	10	9	3	7	177
1 Shad Thames area	0	1	0	0	0	0	0	0	0	1	1	0	0	0	0	0	2	0	0	1	0	0	0	0	6
2 Walworth Road and East Street monitoring area	4	4	1	3	4	5	3	5	7	5	7	1	7	4	12	3	4	10	9	8	5	5	5	4	125
<b>❖ Friday to Saturday</b>																									
• Southwark	17	17	21	22	29	28	48	35	45	63	52	72	51	56	88	73	118	127	111	94	81	58	45	30	1,381
• CIP and monitoring areas total	6	6	7	11	13	12	22	11	20	30	27	33	24	22	43	40	58	59	58	48	44	23	26	19	662
• rest of the borough	11	11	14	11	16	16	26	24	25	33	25	39	27	34	45	33	60	68	53	46	37	35	19	11	719
1 Borough and Bankside CIP area	2	2	4	2	5	2	14	5	9	7	9	8	8	9	23	19	31	30	37	27	22	13	17	6	311
2 Camberwell CIP area	0	2	0	2	3	4	4	1	6	4	6	4	5	3	7	3	5	5	4	6	4	3	4	2	87
1 Elephant and Castle monitoring area	2	1	0	1	0	3	3	1	2	6	2	8	3	2	5	4	11	11	9	10	3	1	3	4	95
3 Old Kent Road monitoring area	1	0	1	2	0	1	0	1	0	2	1	1	0	0	1	1	4	3	1	0	5	3	2	2	32
3 Peckham CIP area	1	1	0	2	2	0	0	1	3	7	3	5	3	3	3	8	3	7	3	3	5	2	0	2	67
1 Shad Thames area	0	0	0	0	1	0	0	1	0	0	0	1	0	0	0	2	1	2	1	0	1	0	0	0	10
2 Walworth Road and East Street monitoring area	0	0	2	2	2	2	1	1	0	4	6	6	5	5	4	3	3	1	3	2	4	1	0	3	60

Data source: Metropolitan Police Service CAD for ASB and CRIS for crime; SafeStats for London Ambulance Service call-outs

## Glossary of terms

- Cumulative Impact Policy (CIP) - The government introduced cumulative impact policies as a tool for licensing authorities to limit the growth of licensed premises in problem areas
- CRIS - acronym for Crime Reporting Information System
- Violence Against the Person (VAP) is an offence group as defined by the Home Office, and consists of three sub-groups: Homicide, Violence with Injury, and Violence without injury. A full list of VAP offences is available from: [https://www.gov.uk/government/uploads/system/uploads/attachment\\_data/file/627449/count-violence-jul-2017.pdf](https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/627449/count-violence-jul-2017.pdf)
- Alcohol-related feature codes used by the Metropolitan Police Service -
  - GA - alcohol consumed at scene by suspect / accused
  - MF - suspect / accused had been drinking prior to committing offence
  - MV - victim had been drinking prior to offence
- The Association of Chief Police Officers (ACPO) defines domestic abuse as any incident of threatening behaviour, violence or abuse (psychological, physical, sexual, financial or emotional) between adults, aged 16 and over, who are or have been intimate partners or family members, regardless of gender and sexuality. The Metropolitan Police Service adds the following flags to crime reports that meet the ACPO criteria -
  - DV - domestic incident
  - DI - domestic in LGBT relationship
  - DX - domestic incident resolved
- CAD - acronym for Computer Aided Dispatch. Used by Metcall, the Metropolitan Police Service's Central Communications Command responsible for receiving emergency and non-emergency calls from the public
- SafeStats is a data portal provided by the Greater London Authority (GLA) through which datasets from the following agencies can be obtained:
  - Metropolitan Police Service
  - British Transport Police
  - London Ambulance Service
  - Transport for London
  - London Fire Brigade
- Southwark's Licensing Policy can be found at: [http://www2.southwark.gov.uk/downloads/download/2385/southwark\\_statement\\_of\\_licensing\\_policy\\_2016-2020](http://www2.southwark.gov.uk/downloads/download/2385/southwark_statement_of_licensing_policy_2016-2020)
- Monitoring areas have similar characteristics to CIP areas, but are not governed by CIP conditions

## Licensing Act 2003 – Protection of Children from Harm

The impact opening hours has on night time noise is important to take into account when considering new licensing applications. Noise from events in premises and the dispersal of those leaving an event will contribute to the disturbance of residents in surrounding areas, particularly at night. Therefore, applications requesting hours outside those stated in the Southwark Licensing Policy, within residential areas, may considerably contribute to night time noise and negatively impact sleep.

According to the World Health Organisation (WHO) (2011), fragmented sleep can result in short and long term health implications including; cognitive dysfunction, abnormal growth hormone release, increase of diastolic BP and increased risk of accidents. Certain groups of people are more vulnerable to noise including children, chronically ill and elderly people and shift workers (WHO, 2011). Naturally, children spend more time in bed than adults and are more exposed to night time noise (WHO, 2011). Sleep is a vital part of daily life and children in particular need uninterrupted sleep for growth and cognitive development (Kamp, 2013). Disturbances during the night result in fragmented sleep and chronic partial sleep deprivation induces tiredness, lower vigilance and reduces daytime performance and overall quality of life (Ohrström & Griefahn, 1993; Passchier-Vermeer, 2003a; WHO, 2011). This can have a detrimental impact on early childhood development and education, which negatively affects lifelong achievement and health (WHO, 2011).

Sleep is an essential part of a healthy lifestyle and is recognised as a fundamental right under the European Convention on Human Rights (European Court of Human Rights, 2003). Night noise guidelines for Europe, set out by WHO, suggest the best protective measures to reduce sleep disturbance include the reduction of events or noise levels, or both (WHO, 2011). Children have no control over where they live. It is the council's obligation to take measures against negative impacts of night time noise in residential areas, to provide a healthy and supportive environment which maximises the health and wellbeing of children in the local area. To ensure night time noise is kept to a minimum, new licensing applications within residential areas should be restricted to hours within the recommended guidelines in Southwark's Licensing Policy.



## References:

Passchier-Vermeer, W. (2003) Night-time noise events and awakening. TNO report 2003-32, Delft, The Netherlands.

Van Kamp, I.; Gidlof-Gunnarsson, A.; Persson Waye, K. (2013). The effects of noise disturbed sleep on children's health and cognitive development. *Journal of the Acoustical Society of America*, 133, 3506-3506.

World Health Organisation (WHO) Europe. (2009). Night noise guidelines for Europe.

World Health Organisation (WHO) Europe. (2011). Burden of disease from the environmental noise: quantification of healthy life years lost in Europe.

## TRADING STANDARDS

**Heron, Andrew**

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**From:** Regen, Licensing  
**Sent:** 17 April 2018 13:31  
**To:** Heron, Andrew  
**Subject:** FW: Application for Premises Licence - Lighthouse 262-274 Camberwell Road SE5 ODP

**Sensitivity:** Confidential

Added to l1u = 862649

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**From:** Masini, Bill  
**Sent:** Tuesday, April 17, 2018 1:28 PM  
**To:** Regen, Licensing  
**Cc:** Tear, Jayne; Moore, Ray  
**Subject:** Application for Premises Licence - Lighthouse 262-274 Camberwell Road SE5 ODP  
**Sensitivity:** Confidential

As a Responsible Authority under The Licensing Act, Trading Standards are in receipt of an application from Lighthouse Operations Limited for a new Premises Licence for a business called Lighthouse at 262-274 Camberwell Road London SE5 ODP and respond accordingly under the Licensing Objectives.

In the general description of the premises, the application states, “... **THE PRIME PURPOSE OF THE BUILDING IS A PLACE OF WORSHIP; HOWEVER, IT HAS A SECONDARY USE AS AN EVENTS SPACE CATERING FOR WEDDING RECEPTION , COMMUNITY EVENTS AND SPORTING EVENTS**”

Trading Standards notes and welcomes the statements made in Paragraph M e) under the objective – The protection of children from harm. However, in order to assist staff in preventing underage sales of alcohol, Trading Standards would like to see the following worded conditions to be added to the licence if granted.

- That a challenge 25 scheme shall be maintained at the premises requiring that staff selling alcohol request that any customer who looks under 25 years old, and who is attempting to purchase alcohol, provides valid photographic identification proving that the customer is at least 18 years old. Valid photographic identification is composed of a driving licence, passport, UK armed services ID card and any Proof of Age Standards Scheme (PASS) accredited card such as the Proof of Age London (PAL) card.
- That all staff involved in the sale of alcohol shall be trained in the prevention of sales of alcohol to underage persons, and the challenge 25 scheme in operation at the premises. A record of such training shall be kept / be accessible at the premises at all times and be made immediately available for inspection at the premises to council or police officers on request. The training record shall include the trainee’s name (in block capitals), the trainer’s name (in block capitals), the signature of the trainee, the signature of the trainer, the date(s) of training and a declaration that the training has been received. Refresher training shall be provided to all staff every six months.
- That clearly legible signs shall be prominently displayed where they can easily be seen and read by customers stating to the effect that a challenge 25 policy is in operation at the premises, that customers may be asked to provide proof of age and stating what the acceptable forms of proof of age are. Such signage shall be displayed at all entrances, points of sale and in all areas where alcohol is displayed for sale. The signage shall be kept free from obstructions at all times.
- That a register of refused sales of alcohol shall be maintained in order to demonstrate effective operation of the challenge 25 policy. The register shall be clearly and legibly marked on the front cover as a register of refused sales, with the address of the premises and with the name and address of the licence holder. The

register shall be kept / be accessible at the premises at all times. On a monthly basis, the Designated Premises Supervisor (DPS) shall check the register to ensure it is being properly completed. The DPS shall sign and date the register to that effect and where appropriate take corrective action in a timely manner if the register is not being completed correctly. The register shall be made immediately available for inspection at the premises to council or police officers on request.

Trading Standards note the application seeks to allow licensable activities such as the supply of alcohol, live music, recorded music, performances of dance to take place 7 days a week until 00:40 hours. No conditions have been offered up about children on the premise in terms of terminal hours and being accompanied and supervised by an adult. As such, Trading Standards object to this application under the protection of children objective though, in addition to the conditions above, Trading standards would accept the addition of the following conditions:

- Children must be accompanied and supervised by a responsible adult at all times they are permitted to be on the premises
- No children shall be permitted on the premises after 21:00 hours

**Bill Masini - Trading Standards Officer**

Southwark Council Trading Standards | Environment & Social Regeneration  
3rd Floor Hub 1, PO Box 64529 | London SE1P 5LX  
Direct line 020 7525 2629 | Fax 020 7525 5735 | Call Centre 020 7525 2000  
Visit our web pages [www.southwark.gov.uk/TradingStandards](http://www.southwark.gov.uk/TradingStandards)

Need clear practical consumer advice? Visit Consumer Direct at [www.direct.gov.uk/consumer](http://www.direct.gov.uk/consumer)



<http://www.southwark.gov.uk/business/trading-standards-and-food-safety/illegal-tobacco-e-cigarettes-and-shisha>

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## MEMO: Licensing Unit

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**To** Licensing                      **Date** 16 April 2018  
**Copies** Jayne Tear  
**From** David Franklin              **Telephone** 020 7525 5800  
**Email** [david.franklin@southwark.gov.uk](mailto:david.franklin@southwark.gov.uk)

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**Subject** Lighthouse, 262-274 Camberwell Road, London SE5 0DP

I make this representation with regards to the application for a premises licence by Lighthouse Operations Ltd for the premises Lighthouse, 262-274 Camberwell Road, London SE5 0DP under the licensing objectives of the prevention of public nuisance and the prevention of crime and disorder.

The application describes the premises as “grade II listed heritage building. The prime purpose of the building is a place of worship; however, it has a secondary use as an events space catering for wedding reception, community events and sporting events”.

The application is for a new premises licence for the provision of entertainment for the public consisting of plays, films, indoor sports, boxing or wrestling as entertainment, performances of dance, recorded music, live music and anything similar and for the sale of alcohol for consumption on the premises.

The proposed termination hours for live and recorded music, dance, anything similar, late night refreshment and sale of alcohol is:

Monday to Sunday 04:00 hours

The proposed premises closing time is also 04:00 hours. This leave no time for patrons to finish their drinks and leave the premises.

Section six of the Southwark Statement of Licensing Policy (from page 32) deals with Southwark’s local cumulative impact policies. This premises sits in the Camberwell cumulative impact policy (CIP) area as defined in paragraph 129 of the policy and there is a rebuttable presumption under para 119 that applications for new premises licences that falls in the class of premises for the Camberwell CIP will add to the cumulative impact of crime and disorder and public nuisance in the area and should be refused.

In such circumstances, it is for the applicant to demonstrate that the application will not, if granted, further contribute to the negative local cumulative impact on any one or more of the licensing objectives or that the premises is suitable conditions to ensure that the operation of the premises does not fall into the class of premises that should be refused.

The premises is also situated within a Residential Area, the hours applied for are exceed the guidance hours in section seven, table 2 of the policy for this type of premises.

The applicant has provided conditions within the operating schedule but has not specifically addressed the presumption to refuse the licence. To promote the licensing objectives the default presumption is to refuse the application.

The premises website advertises the premises for hire as a standing capacity of 3,000 people, theatre capacity of 1,800 and banquet of 650 people. I have concerns of the impact of up to 3,000 people leaving the premise at 04:00 hours into the Camberwell area and causing noise and disorder that will affect residents living in the area. I would comment that even the noise created from a well orderly crowd of 3,000 people would be enough to disturb the sleep of residents and that the patrons that have consumed alcohol and been subjected to loud musical entertainment are likely to leave in an excited state and speaking with raised voices. There will also be added noise form patrons using their own cars to go home and taxis as this amount of patrons all leaving at the same time is unlikely to be accommodated adequately by the night buses.

The premises recently submitted two late temporary event notices for the premises on the same day, 14 April, at the same times for adjacent areas of the premises, the Police and the Council's Environmental Protection Team submitted objections to the TENS and the applicants withdrew the tens before the counter notices were issued.

Council officers working on the night time economy visited the premises on the 14 April and found Police officers on site, there was in excess of 1,000 people at the event and alcohol was on sale without a premises licence or TENS (which could only accommodate 499 people) in place. This constitutes an alleged offence under section 136 of the Licensing Act 2003 and Council Officers will be investigating this mater further with a view to taking appropriate enforcement action.

David Franklin  
Licensing Authority as a Responsible Authority